

## REPORT OF THE AUDITOR OF PUBLIC ACCOUNTS AUDIT EXAMINATION OF THE NICHOLAS COUNTY CLERK

Calendar Year 2000

# EDWARD B. HATCHETT, JR. AUDITOR OF PUBLIC ACCOUNTS WWW.KYAUDITOR.NET

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#### **EXECUTIVE SUMMARY**

### AUDIT EXAMINATION OF THE NICHOLAS COUNTY CLERK

#### Calendar Year 2000

The Auditor of Public Accounts has completed the Nicholas County Clerk's audit for calendar year 2000. We have issued an unqualified opinion on the financial statement taken as a whole. Based upon the audit work performed, the financial statement is presented fairly in all material respects.

#### **Financial Condition:**

Revenues increased by \$19,212 from the prior year and disbursements increased by \$19,212. No excess fees remained in the current and prior year.

#### **Report Comments:**

• The County Clerk's Office Lacks Adequate Segregation Of Duties

#### **Deposits:**

The Clerk's deposits were insured and collateralized by bank securities or bonds.

#### **Grant:**

The County Clerk received a local records grant from the Kentucky Department for Libraries and Archives in the amount of \$3,945. The beginning balance as of January 1, 2000 was \$5,610. Funds totaling \$9,555 were expended during calendar year 2000.

#### **Lease Agreements:**

- 1) A 60 month agreement with Xerox for a copier. The agreement requires a monthly payment of \$108, and is to be completed in March 2003. The balance of the agreement as of December 31, 2000 was \$2,872.
- 2) A 48 month agreement with Software Management for software licensing and service. The agreement requires a monthly payment of \$175, and is to be completed on October 1, 2001. The balance of the agreement as of December 31, 2000 was \$1,575.

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## EDWARD B. HATCHETT, JR. AUDITOR OF PUBLIC ACCOUNTS

To the People of Kentucky
Honorable Paul E. Patton, Governor
T. Kevin Flanery, Secretary
Finance and Administration Cabinet
Dana Mayton, Secretary, Revenue Cabinet
Honorable Larry Tincher, Nicholas County Judge/Executive
Honorable Douglas Fryman, Nicholas County Clerk
Members of the Nicholas County Fiscal Court

#### **Independent Auditor's Report**

We have audited the accompanying statement of receipts, disbursements, and excess fees of the County Clerk of Nicholas County, Kentucky, for the year ended December 31, 2000. This financial statement is the responsibility of the County Clerk. Our responsibility is to express an opinion on this financial statement based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, and the Audit Guide for County Fee Officials issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statement. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, the County Clerk's office prepares the financial statement on a prescribed basis of accounting that demonstrates compliance with the modified cash basis and laws of Kentucky, which is a comprehensive basis of accounting other than generally accepted accounting principles. Accordingly, the accompanying financial statement is not intended to present financial position and results of operations in conformity with accounting principles generally accepted in the United States of America.

In our opinion, the financial statement referred to above presents fairly, in all material respects, the receipts, disbursements, and excess fees of the County Clerk for the year ended December 31, 2000, in conformity with the basis of accounting described above.

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In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated October 5, 2001, on our consideration of the County Clerk's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grants. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be read in conjunction with this report in considering the results of our audit.

Based on the results of our audit, we have presented the accompanying comment and recommendation, included herein, which discusses the following area of internal control:

• The County Clerk's Office Lacks Adequate Segregation Of Duties

Respectfully submitted,

Edward B. Hatchett, Jr. Auditor of Public Accounts

Audit fieldwork completed - October 5, 2001

## NICHOLAS COUNTY DOUGLAS FRYMAN, COUNTY CLERK STATEMENT OF RECEIPTS, DISBURSEMENTS, AND EXCESS FEES

#### Calendar Year 2000

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State Grants			\$ 9,555
State Fees For Services			3,070
Fiscal Court			4,043
Licenses and Taxes:  Motor Vehicle-			
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Licenses and Transfers	\$	134,890	
Usage Tax		160,217	
Tangible Personal Property Tax		433,645	
Licenses-			
Fish and Game		14,719	
Marriage		2,312	
Occupational		2,156	
Deed Transfer Tax		10,958	
Delinquent Tax		38,590	797,487
Fees Collected for Services:			
Recordings-			
Deeds, Easements, and Contracts	\$	6,336	
Real Estate Mortgages		8,111	
Chattel Mortgages and Financing Statements		26,754	
All Other Recordings		7,871	
Charges for Other Services-			
Candidate Filing Fees		280	
Miscellaneous		6	49,358
Interest Earned			906
Gross Receipts			\$ 864,419

#### NICHOLAS COUNTY DOUGLAS FRYMAN, COUNTY CLERK STATEMENT OF RECEIPTS, DISBURSEMENTS, AND EXCESS FEES Calendar Year 2000 (Continued)

Payments to State:		
Motor Vehicle-		
Licenses and Transfers	\$ 101,335	
Usage Tax	155,388	
Tangible Personal Property Tax	166,249	
Licenses, Taxes, and Fees		
Fish and Game	14,478	
Delinquent Tax	5,056	
Legal Process Tax	7,662	
Candidate Filing Fees	 60	\$ 450,228
Payments to Fiscal Court:		
Tangible Personal Property Tax	\$ 43,618	
Delinquent Tax	5,492	
Deed Transfer Tax	10,324	
Occupational Licenses	 1,902	61,336
Payments to Other Districts:		
Tangible Personal Property Tax	\$ 204,805	
Delinquent Tax	 16,889	221,694
Payments to Sheriff		2,138
Payments to County Attorney		5,504
Operating Disbursements and Capital Outlay:		
Personnel Services-		
Deputies' Salaries	\$ 50,262	
Materials and Supplies-		
Office Supplies	765	
Other Charges-		
Advertising	539	
Dues	300	
Postage	1,588	

#### NICHOLAS COUNTY DOUGLAS FRYMAN, COUNTY CLERK STATEMENT OF RECEIPTS, DISBURSEMENTS, AND EXCESS FEES Calendar Year 2000 (Continued)

#### <u>Disbursements</u> (Continued)

Operating Disbursements	and	Capital	Outlay:
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(Continued)			
(Continued)			
Other Charges- (Continued)			
Indexing	\$ 9,555		
Lease Payments -			
Office Equipment and Software (Note 5)	3,429		
Preparing Tax Bills	1,058		
Miscellaneous	 732	\$ 68,228	
	 _		
Total Disbursements			\$ 809,128
Net Receipts			\$ 55,291
Less: Statutory Maximum			 55,070
Excess Fees			\$ 221
Less: Expense Allowance			 221
Balance Due at Completion of Audit			\$ 0

#### NICHOLAS COUNTY NOTES TO FINANCIAL STATEMENT

December 31, 2000

#### Note 1. Summary of Significant Accounting Policies

#### A. Fund Accounting

A fee official uses a fund to report on the results of operations. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

A fee official uses a fund for fees to account for activities for which the government desires periodic determination of the excess of receipts over disbursements to facilitate management control, accountability, and compliance with laws.

#### B. Basis of Accounting

The financial statement has been prepared on a modified cash basis of accounting, which is a comprehensive basis of accounting other than generally accepted accounting principles. Under this basis of accounting, certain receipts and certain expenditures are recognized as a result of accrual at December 31, 2000.

The measurement focus of a fee official is upon excess fees. Remittance of excess fees is due to the County Treasurer in the subsequent year.

#### C. Cash and Investments

At the direction of the fiscal court, KRS 66.480 authorizes the County Clerk's office to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

#### Note 2. Employee Retirement System

The county officials and employees have elected to participate in the County Employees Retirement System (CERS), pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems. This is a multiple-employer public retirement system that covers all eligible full-time employees. Benefit contributions and provisions are established by statute. Nonhazardous covered employees are required to contribute 5.0 percent of their salary to the plan. The county's contribution rate for nonhazardous employees was 7.17 percent.

NICHOLAS COUNTY NOTES TO FINANCIAL STATEMENT December 31, 2000 (Continued)

#### Note 2. Employee Retirement System (Continued)

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65.

Historical trend information pertaining to CERS' progress in accumulating sufficient assets to pay benefits when due is present in the Kentucky Retirement Systems' annual financial report which is a matter of public record.

#### Note 3. Deposits

The County Clerk maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC). According to KRS 64.480(1)(d) and KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the County Clerk and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution. These requirements were met, and as of December 31, 2000, the County Clerk's deposits were fully insured or collateralized at a 100% level with collateral of either pledged securities held by the County Clerk's agent in the County Clerk's name, or provided surety bond which named the County Clerk as beneficiary/obligee on the bond.

#### Note 4. Grant

The County Clerk received a local records grant from the Kentucky Department for Libraries and Archives in the amount of \$3,945. The beginning balance as of January 1, 2000 was \$5,610. Funds totaling \$9,555 were expended during calendar year 2000.

#### Note 5. Leases

- A. The office of the County Clerk is committed to a lease agreement with Xerox Corporation for a copier. The agreement requires a monthly payment of \$108 for 60 months to be completed on March 23, 2003. The total balance of the agreement is \$2,872 as of December 31, 2000.
- B. The office of the County Clerk is committed to a lease agreement with Software Management, Inc. for software licensing and service. The agreement requires a monthly payment of \$175 for 48 months to be completed on October 1, 2001. The total balance of the agreement is \$1,575 as of December 31, 2000.



#### COMMENT AND RECOMMENDATION

#### NICHOLAS COUNTY DOUGLAS FRYMAN, COUNTY CLERK COMMENT AND RECOMMENDATION

Calendar Year 2000

#### INTERNAL CONTROL - REPORTABLE CONDITION AND MATERIAL WEAKNESS:

The County Clerk's Office Lacks Adequate Segregation Of Duties

We noted the lack of an adequate segregation of duties for the internal control structure and its operation that in our judgement is a reportable condition under standards established by the American institute of Certified Public Accountants. Due to the entity's diversity of official operations, small size, and budget restrictions the official has limited options for establishing an adequate segregation of duties. Management has considered and rejected additional cost when setting budget limits on spending for salaries and therefore accepts the degree of risk for a lack of an adequate segregation of duties. However, the Auditor of Public Accounts has judged the lack of an adequate segregation of duties as a reportable condition. We recommend that compensating controls be established over receipts and disbursements.

County Clerk's Response:
None.
PRIOR YEAR:
None.



# REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF THE FINANCIAL STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



### EDWARD B. HATCHETT, JR. AUDITOR OF PUBLIC ACCOUNTS

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Report On Compliance And On Internal Control Over Financial Reporting Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards

We have audited the Nicholas County Clerk for the year ended December 31, 2000, and have issued our report thereon dated October 5, 2001. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in <u>Government Auditing Standards</u> issued by the Comptroller General of the United States.

#### Compliance

As part of obtaining reasonable assurance about whether the Nicholas County Clerk's financial statement for the year ended December 31, 2000, is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under <u>Government Auditing Standards</u>.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the Nicholas County Clerk's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statement and not to provide assurance on the internal control over financial reporting. However, we noted a certain matter involving the internal control over financial reporting and its operation that we consider to be a reportable condition. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgment, could adversely affect the entity's ability to record, process, summarize, and report financial data consistent with the assertions of management in the financial statement. The reportable condition is described in the accompanying comment and recommendation.

• The County Clerk's Office Lacks Adequate Segregation Of Duties

Report On Compliance And On Internal Control Over Financial Reporting Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards (Continued)

A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statement being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, we believe the reportable condition described above to be a material weakness.

This report is intended solely for the information and use of management and is not intended to be and should not be used by anyone other than the specified party.

Respectfully submitted,

Edward B. Hatchett, Jr. Auditor of Public Accounts

Audit fieldwork completed - October 5, 2001

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